

## Message Text

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ACTION DOTE-00

INFO OCT-01 EUR-12 ISO-00 FAA-00 OES-07 EB-07 L-03  
CAB-02 CIAE-00 INR-07 NSAE-00 DODE-00 /039 W  
-----039072 221744Z /47

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FM AMEMBASSY MOSCOW  
TO SECSTATE WASHDC PRIORITY 148

C O N F I D E N T I A L MOSCOW 10596

DEPT PASS DOT FOR RAMUNDO TPI-42

E.O. 11652: GDS  
TAGS: TGEN ETRN UR US  
SUBJECT: US-USSR TRANSPORTATION AGREEMENT: CIVIL AVIATION:SOVIET  
AIR TRAFFIC CONTROL DELEGATIONVISIT PROGRAM (05.0402)

REFS: (A) STATE 168121, (B) MOSCOW 2396, (C) STATE 151132

1. UNDER SUBJECT AGREEMENT, US AIR TRAFFIC CONTROL (ATC) DELEGATIONS HAVE EXPERIENCED DIFFICULTY OBTAINING ACCESS TO SOVIET OPERATIONAL HARDWARE AND TOWER FACILITIES. DURING MOST RECENT US ATC DELEGATION VISIT (FEBRUARY 1977), SOVIETS AGAIN REFUSED TO PROVIDE ACCESS TO OPERATIONAL TOWER OR AREA AIR CONTROL FACILITY DESPITE NUMEROUS US REQUESTS DATING BACK TO 1975 AND DESPITE HISTORY OF SOVIET VISITS TO COMPARABLE US FACILITIES (SEE PARA 6, REF B). NEVERTHELESS, PROGRAM FOR UPCOMING SOVIET DELEGATION VISIT CONTAINED IN REF A APPARENTLY AGAIN INCLUDES VISITS TO OPERATIONAL US ATC FACILITIES.

2. WE RECOMMEND THAT WE USE OPPORTUNITY PROVIDED BY SOVIET ATC DELEGATION VISIT TO MAKE DEMARCHE TO SOVIETS AT AN APPROPRIATE LEVEL:

(A) TO REITERATE IMPORTANCE US ATTACHES TO THE PRINCIPLE OF RECIPROCITY IN COOPERATIVE ACTIVITIES UNDER THIS AGREEMENT,  
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(B) TO NOTE THAT US ATC DELEGATIONS HAVE NOT ENJOYED ACCESS TO SOVIET FACILITIES ON A RECIPROCAL BASIS IN THE PAST, AND  
(C) TO POINT OUT THAT SOVIET ACCEPTANCE OF PROPOSED PROGRAM OBLIGATES THE USSR TO PROVIDE ACCESS IN THE FUTURE ON A RECIPROCAL BASIS.

SUCH AN APPROACH MIGHT BE MADE TO THE SOVIET EMBASSY IN WASHINGTON OR BY MEANS OF AN IMMEDIATE COMMUNICATIONS FROM AN APPROPRIATE OFFICIAL OF DOT. IF DEPARTMENT PREFERENCES, EMBASSY COULD MAKE APPROACH IN MOSCOW. WE FURTHER SUGGEST THAT ANY APPROACH CALL SOVIET ATTENTION TO DR PRESS'S STATEMENTS ON THE IMPORTANCE OF RECIPROCAL ACCESS TO KIRILLIN DURING THE RECENT S& T JCM.

3. COMMENT: EMBASSY RECOGNIZES THAT MAJOR AIMS OF US COOPERATION IN CIVIL AVIATION FIELD INCLUDE STIMULATION OF SALES TO THE USSR AND SECURING OF SOVIET SUPPORT FOR US INITIATIVES IN ICAO FORUMS. WE ALSO RECOGNIZE POTENTIAL SOVIET SENSITIVITY IN THIS AREA BECAUSE OF RECENT US REJECTION OF STANSAAB LICENSE APPEAL (REF C). WE CONSIDER, HOWEVER, THAT A FIRM US APPROACH TO SOVIETS IN SUPPORT OF PRINCIPLE OF RECIPROCITY IN CONNECTION WITH FORTHCOMING VISIT OF SOVIET ATC DELEGATION WILL NOT SIGNIFICANTLY AFFECT THESE INTERESTS AND WILL ENHANCE OVERALL US INTERESTS. END COMMENT.

4. EMBASSY WOULD APPRECIATE DEPARTMENT RESPONSE AS SOON AS POSSIBLE. WE WILL HOLD PROGRAM FOR SOVIET DELEGATION PENDING FURTHER GUIDANCE.

5. SEPTTEL PROVIDES ANSWERS TO QUESTIONS CONTAINED PARA 2, REF A. TOON

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## Message Attributes

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**Capture Date:** 01-Jan-1994 12:00:00 am  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** CIVIL AVIATION, AIR TRANSPORTATION, AVIATION AGREEMENTS, AIR TRAFFIC CONTROL, SCIENTIFIC VISITS, MEETING DELEGATIONS  
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